

## Message Text

CONFIDENTIAL

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47

ACTION AF-06

INFO OCT-01 EUR-12 ISO-00 IO-11 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 /081 W

----- 095347

R 141024Z FEB 76

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC 2832

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY DAKAR

AMEMBASSY KINSHASA

AMEMBASSY LONDON

AMEMBASSY MAPUTO

AMEMBASSY NAIROBI

AMEMBASSY PRETORIA

AMEMBASSY CAPE TOWN

C O N F I D E N T I A L LUSAKA 0387

CAPE TOWN FOR EMBASSY

EO 11652: GDS

TAGS: PFOR, PDEV, AO, ZA

SUBJECT: NO CHANGE YET IN ZAMBIAN POSITION ON ANGOLA

1. BEGIN UNCLASSIFIED. THERE IS NO CHANGE YET IN ZAMBIAN POLICY TOWARD ANGOLA BUT IN VIEW OF RECENT DEVELOPMENT THERE GRZ IS "SERIOUSLY STUDYING THE SITUATION" TO SEE WHETHER PRESENT POLICY SHOULD BE ALTERED. THIS WAS ANNOUNCED BY FONMIN BANDA DURING PARLIAMENTARY DEBATE FEB. 13 ON HIS MINISTRY'S 1976 BUDGET. BANDA ALSO REASSURED MP'S THAT ZAMBIA'S POLICY IS NOT DICTATED BY OUTSIDE FORCES AND THAT THERE HAS NOT AND WILL NOT BE ANY COLLABORATION BETWEEN ZAMBIA AND RACIST OR REACTIONARY GROUPS ON THE ANGOLAN QUESTION. END UNCLASSIFIED

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2. IN TELEPHONE CALL TO ME EARLY FEB 14, STATE HOUSE ASSISTANT

FOREIGN AFFAIRS ADVISER PETER KASANDA SAID THAT, SUBSEQUENT TO OUR CONVERSATION PREVIOUS DAY (LUSAKA 383) HE HAD RE-READ TIMES OF ZAMBIA EDITORIAL (LUSAKA 385) AND WISHED ME TO KNOW THAT IT DID NOT RPT NOT REFLECT ZAMBIAN GOVERNMENT'S POLICY. KASANDA OFFERED EXPLANATION THAT TIMES EDITORIAL, AS HAD ONE PREVIOUS DAY IN ZAMBIA DAILY MAIL, WAS MEANT TO BE SATIRICAL BUT HAD GONE TOO FAR. KASANDA ASSURED ME NEITHER EDITORIAL MEANT TO BE SIGNAL OF ANY CHANGE IN GRZ POLICY ON ANGOLA. WHAT THAT POLICY WILL BE, KASANDA ADDED, WILL DEPEND UPON DE FACTO SITUATION THAT DEVELOPS IN ANGOLA. ZAMBIA MIGHT, KASANDA IMPLIED, FIND WAY TO DO BUSINESS WITH PRA WITHOUT ACTUALLY EXTENDING RECOGNITION TO IT AS DE JURE GOVERNMENT OF ANGOLA. CITED EXAMPLE OF IDI AMIN'S REGIME, WHICH ZAMBIA DOES NOT RECOGNIZE BUT WITH WHICH CONTACTS NEVERTHELESS HAVE TAKEN PLACE.

3. STILL LATER IN MORNING FONMIN BANDA TELEPHONED. TO QUERY FROM HIM ABOUT NEWS FROM ANGOLA, I CALLED HIS ATTENTION TO SECRETARY'S FEB 12 PRESS CONFERENCE STATEMENTS THAT USG POSITION ON ANGOLA UNCHANGED AND REMARKED THAT THIS SEEMED TO BE EXACTLY SAME AS THAT OF ZAMBIA. BANDA REPLIED, "WELL, NOT EXACTLY," BUT DID NOT ELABORATE FURTHER.

4. COMMENT: THERE CONTINUES BE MOOD OF DEPRESSION AND UNCERTAINTY WITHIN GRZ OVER ANGOLAN DEVELOPMENTS AND KAUNDA AND HIS ADVISERS ARE OBVIOUSLY CONTINUING GO OVER OPTIONS OPEN TO THEM. FROM KASANDA AND BANDA COMMENTS TO ME THIS MORNING, IT SEEMS PROBABLE THAT AT LEAST ONE OPTION BEING DISCUSSED IS TO CONTINUE WITHHOLD DE JURE RECOGNITION OF MPLA REGIME WHILE QUIETLY ESTABLISHING SUCH AD HOC WORKING CONTACTS WITH IT AS MAY BE NECESSARY BETWEEN TWO ADJOINING STATES.  
WILKOWSKI

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